

SA-TIED Technical Note 4

Introduction to the government procurement data and historical assessment of procurement trends

David McClelland, Adeola Oyenubi, Grace Bridgman,
Daniel Page, and Uma Kollamparambil

December 2021



About the project

Southern Africa –Towards Inclusive Economic Development (SA-TIED)

SA-TIED is a unique collaboration between local and international research institutes and the government of South Africa. Its primary goal is to improve the interface between research and policy by producing cutting-edge research for inclusive growth and economic transformation in the southern African region. It is hoped that the SA-TIED programme will lead to greater institutional and individual capacities, improve database management and data analysis, and provide research outputs that assist in the formulation of evidence-based economic policy.

The collaboration is between the United Nations University World Institute for Development Economics Research (UNU-WIDER), the National Treasury of South Africa, the International Food Policy Research Institute (IFPRI), the Department of Monitoring, Planning, and Evaluation, the Department of Trade and Industry, South African Revenue Services, Trade and Industrial Policy Strategies, and other universities and institutes. It is funded by the National Treasury of South Africa, the Department of Trade and Industry of South Africa, the Delegation of the European Union to South Africa, IFPRI, and UNU-WIDER through the Institute's contributions from Finland, Sweden, and the United Kingdom to its research programme.

Copyright © UNU-WIDER 2021 UNU-WIDER employs a fair use policy for reasonable reproduction of UNU-WIDER copyrighted content—such as the reproduction of a table or a figure, and/or text not exceeding 400 words—with due acknowledgement of the original source, without requiring explicit permission from the copyright holder.

Corresponding author: david.mcclelland@wits.ac.za

The views expressed in this paper are those of the author(s), and do not necessarily reflect the views of the of the SA-TIED programme partners or its donors. Further, this report is part of a longer-term technical project to provide insights into how to improve the standardization and codification of government procurement data, and the analysis presented should be seen as an example of what can be achieved from an academic point of view.

Introduction to the government procurement data and historical assessment of procurement trends

David McClelland,¹ Adeola Oyenubi,¹ Grace Bridgman,²
Daniel Page,¹ and Uma Kollamparambil¹

December 2021

Abstract: The primary function of public procurement is procuring goods, services and infrastructure on the best possible terms. The secondary function of government procurement is to promote broader social, economic, and environmental outcomes in line with the constitutional mandate of public spending. In the case of South Africa, public procurement is facilitated through the e-tender platform, whereby the government invites service providers to do business with governmental departments by taking part in a competitive bidding process. The constitution of the Republic of South Africa requires that the procurement process be fair, equitable, transparent, competitive, and cost-effective. This process generates administrative data which can be used in economic analysis to enhance both the primary and secondary functions of government procurement.

Key words: public procurement, transparency, competitive bidding, administrative data, South Africa

Acknowledgements: We would like to thank Ayanda Hlwatshwayo and Thys Blom for all of their assistance throughout the process of compiling this document.

¹ School of Economics and Finance, University of the Witwatersrand, Johannesburg, South Africa, corresponding author: david.mcclelland@wits.ac.za; ² UNU-WIDER (at the time of writing)

1 Overview of procurement data

The procurement of goods and services is one of the channels through which the government interacts with the private sector. The purpose of this document is to record the current understanding of the data generated by this process, and detail the pilot version of the Procurement Data—a merged and cleaned dataset which has been created in a collaborative effort by the National Treasury of South Africa in conjunction with the United Nations University World Institute for Development Economic Research (UNU-WIDER).

Public procurement can be defined as a function whereby public sector departments acquire goods and services from suppliers in the local and international private markets. This procurement is subject to the general principles of fairness, equitability, transparency, competitiveness, and cost-effectiveness, and includes many activities that support the service delivery of government entities. It also directly or indirectly supports the government’s social and political aims (Ambe and Badenhorst-Weiss 2012).

The primary function of public procurement is procuring goods, services and infrastructure on the best possible terms. The secondary function of government procurement is to promote broader social, economic and environmental outcomes (Fourie and Malan 2020), in line with the constitutional mandate of public spending. In the case of South Africa, public procurement is facilitated through the e-tender platform, whereby the government invites service providers to do business with governmental departments by taking part in a competitive bidding process. The constitution of the Republic of South Africa requires that the procurement process be fair, equitable, transparent, competitive, and cost-effective.¹ This process generates administrative data which can be used in economic analysis to enhance both the primary and secondary functions of government procurement.

This document provides a basic introduction to the architecture of a newly constructed dataset on the universe of procurement transactions between the government and the private sector for 2017–20; henceforth called the Procurement Data. The aim of this pilot project is to enable the South African Procurement Data to be made available to researchers to enhance economic research, capacity-building, and policy dialogue. This will also provide a window into the reality of how public funds are spent on procurement, and could form the basis for effective monitoring of this process. In addition, government procurement data can also be made available to researchers and linked to other datasets to improve government policy-making in various areas.

1.1 Current understanding of the procurement process

To initiate the process of procuring goods and services from the private sector, the government issues tenders in a weekly government gazette.² Each of these tenders details a distinct job for which private companies can submit a bid. Once the deadline for bidding has passed, the tender closes and the government department that submitted the tender evaluates the bids and awards the tender to the best bidder. The criteria by which the bids are evaluated are based on five pillars; namely (i) value for money, (ii) open and effective communication, (iii) ethics and fair dealing, (iv)

¹ Section 217 of the South African Constitution, Act No 108 of 1996,

² Available at the following address: <https://www.greengazette.co.za/publications/tender-bulletins/20201130>.

accountability and reporting, and (v) equity (General Procurement Guidelines provided by the National Treasury and the Government of South Africa³).

These pillars translate into a process by which bids are evaluated according to the value of the quote which they submit for the service requested, as well as other company characteristics such as the Broad-Based Black Economic Empowerment (B-BBEE) status of the company. Once the bids for the tender have been evaluated and the best bid has been chosen, the tender is awarded. Tender award announcements are also made available to the public via a weekly government gazette, as well as an announcement on the National Treasury website.⁴

Once the bid has been awarded, the successful bidder enters a formal contract with the government. This contract is based on the tender and is informed by the General Conditions of Contract issued by the National Treasury.⁵ This document stipulates the General Contract Conditions which in turn stipulates the Special Conditions of Contract (SCC) which apply to the individual bid under consideration. These tenders are generally posted for transversal procurement contracts with large monetary amounts, which individual departments can then make use of. For contracts between a supplier and a single government department, a quotation system is followed, where the department will find a minimum of three quotations for the need in question and award the contract to the entity with the best quote.

The process of evaluating and awarding the bids and contracts in this way is intended to promote competition. Additionally, this process is intended to encourage small and medium-sized businesses to submit competitive bids alongside bids and quotes from larger companies, thereby promoting small business growth.

1.2 The Standard Chart of Accounts and the Basic Accounting System

The Basic Accounting System (BAS) is the core of the government accounting system; it is the General Ledger where all transactions are recorded and classified in accordance with the principles of the Standard Chart of Accounts (SCOA) and is the main source of information for the preparation of management reports and the annual financial statements (National Treasury 2010). BAS records all transactions but relies on sub-systems that initiate transactions. An important internal control measure is to reconcile information in the sub-systems to BAS to ensure that transactions processed in the sub-systems are captured correctly in BAS (National Treasury 2010).

For this document, we focus on one of the sub-systems that interface with BAS, i.e. the Logistical Informational system (LOGIS) (note that there are other sub-systems as shown in Figure 1⁶). The processing of transactions originates from these sub-systems before the record of the transactions appear in BAS. It should be noted that all transactions are initiated in the sub-systems but all payments are made in BAS (National Treasury 2010).⁷

3 <http://www.treasury.gov.za/legislation/pfma/supplychain/General%20Procurement%20Guidelines.pdf>

4 Available here: <https://etenders.treasury.gov.za/content/awarded-tenders>.

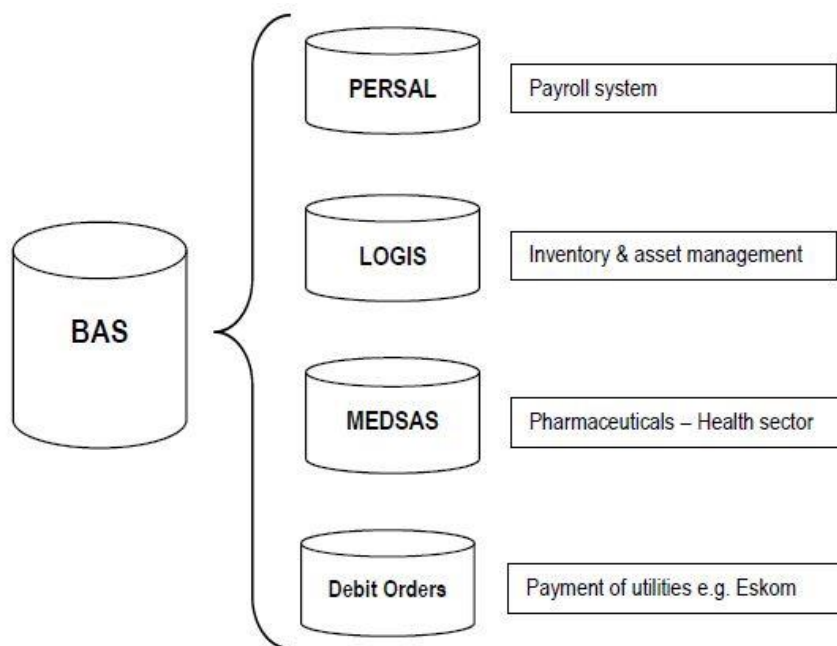
5 Available here:

<http://www.treasury.gov.za/divisions/ocpo/sc/GeneralConditions/Government%20Procurement%20General%20Conditions%20of%20Contract%2013102006.pdf>.

6 This documentation will be updated to include other subsystems as the need arises.

7 There are exceptions where payments are captured directly in BAS and not via sub-systems. These are referred to as 'sundry payments' and they are not recommended (National Treasury 2010, 2016).

Figure 1: BAS and its subsystems



Source: National Treasury (2010: 17).

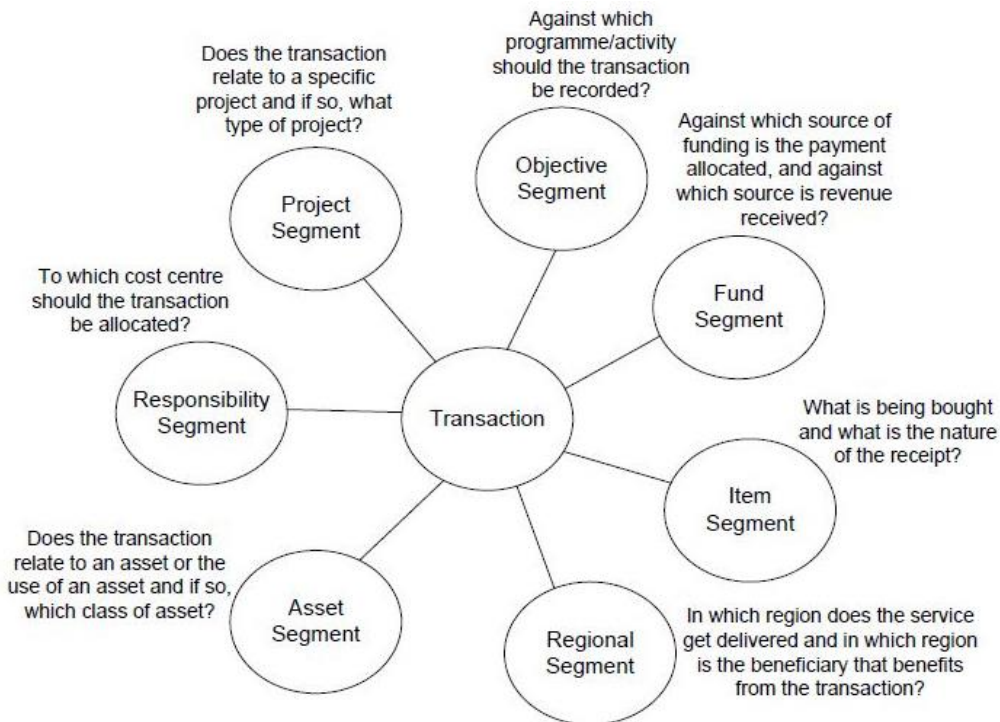
LOGIS is an independent, stand-alone sub-system used in the supply chain process to procure goods and services. The LOGIS sub-system aims to administer stores, monitor stock levels, and provide an asset and inventory management facility. Inventory information received and paid in the current year of assessment is recorded in LOGIS. The communication between BAS and LOGIS happens through an expenditure interface. The BAS general ledger records all transactions authorized from within LOGIS.

ScoA is the coding system by which financial transactions are recorded in the BAS. This provides uniform categorization for the different types of expenditure that can occur within LOGIS. The ScoA coding consists of seven segments. When recording a transaction, a selection must be made from each of the seven segments, meaning that all segments must be used for recording a single transaction. Figure 2 illustrates this principle.

The Personnel Salary system (PERSAL) is the sub-system of BAS used for collection and recording all employee-related information such as leave records, personal information, medical aid benefits, and taxation information. It is a payroll system that calculates employee wages and salaries and, like LOGIS, communicates with BAS through the expenditure interface. The processed payments appear in BAS as 'compensation of employees'. Linking PERSAL to BAS is important because it touches on the principle of fairness of the procurement system. This is because government employees are not supposed to do business with the state. Regulation 13 © of the Public Service Regulations, 2016, prohibits public service employees from conducting business with an organ of state, and Section 8 of the Public Administration Management Act, 2014, criminalizes the conducting of business with the state for public administration employees and for special advisors. Information on whether an individual is a government employee is captured in the Central Supplier Database, which is described in the following section.

There are other sub-systems as shown in Figure 2, but since they are not the focus of this report, we will not delve into details on them.

Figure 2: The seven ScoA segments



Source: National Treasury (2010:4).

1.3 Central Supplier Database (CSD)

Another important component of the procurement system is the Central Supplier Database (CSD). The CSD is not one of the sub-systems of BAS, but it provides information on organizations, institutions, and individuals who can do business with the state. Information provided by suppliers on the CSD is verified by public institutions, including the South African Revenue Service (SARS), Department of Home Affairs (DHA) and Companies and Intellectual Property Commission (CIPC). The CSD, therefore, provides verified information regarding suppliers' tax status, company registration, and banking details. The CSD also confirms that the supplier is not on the National Treasury tender defaulters list or restricted suppliers database (OCPO 2020).⁸ Importantly, the CSD Supplier number is also recorded in the BAS and LOGIS databases.

1.4 Data conceptualization

The LOGIS and BAS data is arranged so that each observation represents a payment, whereas the CSD data is arranged such that each observation represents a supplier. Two exceptions to this have been identified. First, BAS observations are occasionally combined into a single observation in LOGIS. These observations are not present in the joined data and is the reason for the manual adjustments recommended in McClelland et al. (2021).⁹ Manual adjustment will be a situation where a number of payments that appear as individual records in BAS are summed together to appear as one record in LOGIS. This will mean that merging will require manually looking at these

⁸ Note that our current understanding is that since September 2015 suppliers can self-register on the CSD website <https://secure.csd.gov.za> and are required to keep their data up to date (OCPO 2020). What this means is that the CSD provide a snapshot at a point in time because changes made by suppliers are not recorded. Perhaps the unique supplier number may be used as a way to have an idea of the history of a supplier.

⁹ This is an internal document which is kept along with the data in the secure data facility, an extract of this document can be found in the appendix.

payments to know which payment (or sum of payments) on the BAS side merge to a particular LOGIS payment. Second, in the CSD dataset, information about a supplier can be repeated two or more times if that supplier has multiple bank accounts. Since bank account information is not kept in the final joined dataset, we have recorded the number of bank accounts and collapsed the duplicates into a single record.

A useful way to think about the relationship between the BAS and LOGIS data is in terms of what the different sets of variables in the databases represent. These variables can be broadly classified into the following categories:

- a) Variables that identify the government entity purchasing the service/product
- b) Variables that identify the company providing the service/product
- c) Variables that contain the transaction details
- d) Variables that contain the contract details
- e) Variables that describe the service/product (i.e., SCoA variables)

LOGIS and BAS have information in all five classifications. CSD, however, only contains information about the supplier (i.e., category (b) above).

2 Merging the datasets

The LOGIS, BAS, and CSD datasets have been cleaned and combined to create one comprehensive, albeit incomplete, dataset on government procurement of goods and services from private sector entities registered on the CSD.

The BAS dataset contains information from a wide variety of entity number types.¹⁰ Only the 'LOGSUP' and 'CSDSUP' can be merged with LOGIS and only the 'CSDSUP' can be merged with CSD using their CSD supplier number. Additionally, the source_doc_code must equal to 'GRVIMP' to merge with LOGIS. This is shown in Table 1, and results in 5,283,485 joinable observations from BAS. Unfortunately, of these a further 2,173,391 cannot be merged because they do not have payment_number/disbursement_number matches in LOGIS. This is likely because of missing records due to mistakes in entry in the LOGIS data. Finally, there are 31,878 unmerged observations that do have corresponding payment/disbursement_numbers in LOGIS and these are likely able to be joined manually, as outlined in the technical walk-through.

Table 1 and Figure 3 show the analysis of what can be merged based on entity_type_number. The BAS dataset should be analysed in isolation to get a full picture of procurement activity. This is because the merged data set only caters for records that appear in LOGIS which is just one of the databases that interphases with BAS (see Figure 1).

Further, as seen in Figure 3 a lot of payments were made through sundry (about 5 million observations accounting for over R300 billion in spending), which means they are not captured or reconciled to BAS. This means that BAS gives a more complete picture. However, from the analysis point of view, BAS will be limited because supporting information from CSD and LOGIS

¹⁰ Entity types are defined as follows; CSDSUP suppliers that have a CSD registered supplier number, LOGSUP suppliers that do not have a CSD number but only a LOGIS Supplier number, SUPPLI for BAS suppliers that do not have a CSD or a LOGIS Supplier number (for example when sundry payments are made within BAS), GRVIMP stands for 'Goods Received Voucher Implied'.

will not be available for payments that only appear in BAS. For example, BAS does not contain information of the BEE status of the supplier so, focusing on BAS alone, such an analysis will not be possible.

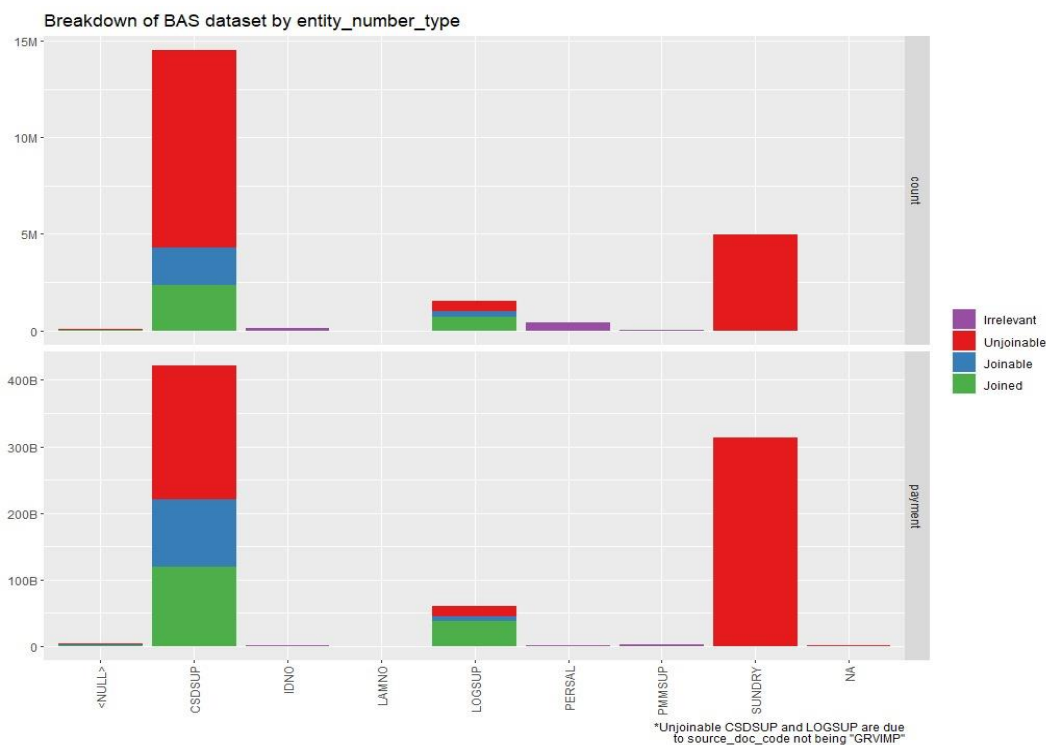
Table 1: Analysis of records that can be merged

| BAS | | | |
|--------------------|----------|-----------------|----------|
| entity_number_type | Joinable | source_doc_code | Joinable |
| CSDSUP | Yes | GRVIMP | Yes |
| LOGSUP | Yes | SUNDRY | No |
| INV | No | INV | No |
| IDNO | No | | |
| LAMNO | No | | |
| PERSAL | No | | |
| PMMSUP | No | | |
| SUNDRY | No | | |

| BAS | |
|---------------------------------------|------------|
| Total | 21,803,876 |
| Joinable | 5,283,485 |
| Unmatched Payment/Disbursement Number | 2,173,391 |
| Not Joined Other | 31,878 |
| Joined | 3,078,216 |

Source: authors' elaboration.

Figure 3: Analysis of records that can be merged by observation count and value

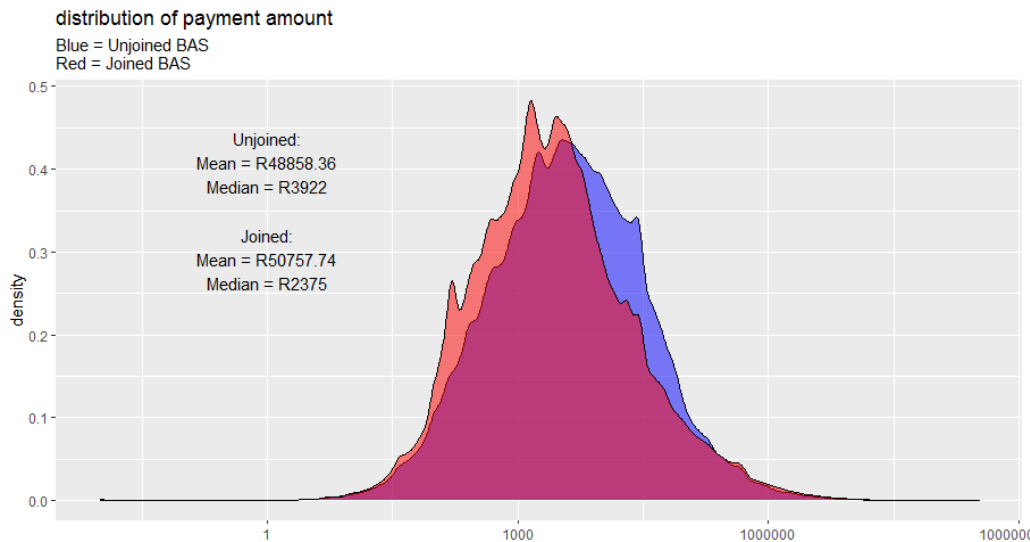


Source: authors' elaboration.

To analyse whether or not there is any substantial bias induced into our merged dataset, the distribution of payment_amount and source_document_date was analysed for the merged dataset compared to the unmerged data (but *joinable* according to their entity_number_type and source_doc_code).

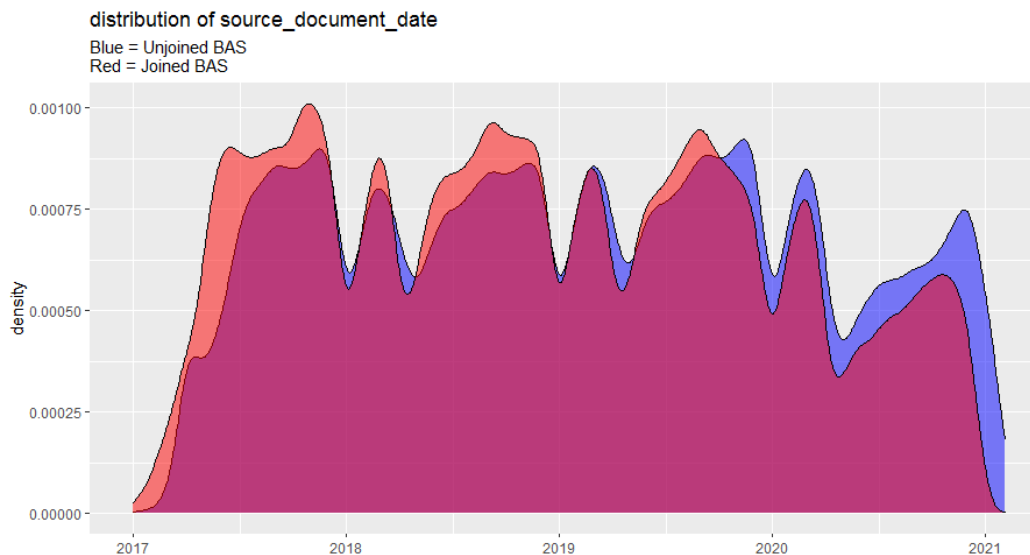
Figure 4 shows the distribution of the payment_amount variable (log10) for the unmerged data (blue) and the merged data (orange). The purple area indicates the overlap of the two distributions. The mean and median of each dataset is shown on the left-hand side and indicates that the unmerged data had a lower average payment amount but a higher median payment amount. These values, however, are not substantial and the distributions do not show substantial differences that would be cause for concern.

Figure 4: The distribution of payment amount (based on joinable data)



Source: authors' elaboration.

Figure 5: The distribution of source date (based on joinable data)



Source: authors' elaboration.

Figure 5 shows the distribution of the source document dates. Again, the blue shows the unmerged data, the orange shows the merged and the purple shows the overlap. There appears to be a slightly higher proportion of unmerged data at the later dates.

The merged LOGIS/BAS data is then merged with the CSD dataset. The merge is done by first matching according to `csd_supplier_number` then any unmerged observations are then merged on their bank account numbers. The merge with the LOGIS/BAS data is 97% matched and results in a final dataset of 2 942 904 observations and 227 variables (see McClelland et al. 2021 in the appendix for a description of the join from the LOGIS perspective).

Note that, as mentioned above, the later dates do not have bank account numbers and may result in slightly less observations being merged.

Tables A1–A5 in the appendix provide variable categorization across BAS and LOGIS. It should be noted that when a variable can be found in the two databases this variable is a potential variable that can be used to link the databases. The appendix also contains a detailed description for (some) of the LOGIS variables.

3 Description of data

3.1 Pertinent changes to the raw data

Some minor cleaning was performed on the data before the BAS and LOGIS datasets were joined together. These changes alter the raw data, but are necessary to merge the databases. The interested reader is directed to McClelland et al. (2021) for a full description of these changes. However, those pertinent to the current discussion are mentioned here.

- Make the ID variables names the same in both datasets. This is already done for the two ID variables we created in BAS ('IL Number' and 'Line Number') so we need to change 'BAS Payment Number' and 'BAS Disbursement Number' in LOGIS to 'Payment Nr' and 'Disbursement Nr' to match BAS.
- Remove all observations that have 'NA' values for 'Payment Nr', 'Disbursement Nr', or all of the SCOA variables (if only some SCOA data is 'NA' it is kept).
- Check for leading zeroes in any of the ID variables in both datasets. This can be caused by the data being read in as numeric and changing '0012345' to '12345' and will stop the observations being matched accurately.
- Check that the datatypes of all ID variables are the same.
- Remove all BAS observations where 'Source Document Code' is equal to 'Sundry'.

This gives us a LOGIS dataset of 3,314,041 observations and a clean BAS dataset of 12,226,114 observations.

3.2 LOGIS

Table A.6 presented in the Appendix details the behaviour of the final cleaned variables in the combined¹¹ LOGIS dataset. This cleaned data should be regarded as the first version of LOGIS data, created and cleaned as of April 2020.

¹¹ Note that the word combined is used here and afterwards because some of the individual dataset like LOGIS came in batches of excel and sometimes text files; see McClelland et al. (2021) for details

There are 3,355,157 observations in this dataset and 98 variables in total, all listed in Table A6. In many cases, there are exactly 15 missing observations. These are all likely to belong to be the same problematic/empty observations. There are a number of ‘date’ variables which are mostly missing. The ‘Document_Date’ variable has the fewest missing observations, and we would advise that this variable be used in an analysis of the data by date. There are also a number of variables which are in String format at present, but which contain numbers or numeric codes. In the version of the data that is readable in R Studio, all of these variables are character variables. These variables can be transformed at the researchers’ discretion. An example of this type of variable is ‘Document_Number’.

There are also a number of code and description pairs. For example, the variables ‘ASSET’ and ‘ASSET_Description’ form a pair of variables where the ‘ASSET’ variable contains an asset code, and the ‘ASSET_Description’ variable contains a description in words. While it is possible that each code and description form a one-to-one match, it does not seem to be the case in this version of the data which has been extracted. The relationship between these code and description variables has been analysed and is discussed in Section 3.4.

3.3 BAS

Table A7 in the Appendix details the behaviour of the final cleaned variables in the combined BAS dataset. This cleaned data should be regarded as the first version of BAS data, created and cleaned as of April 2020.

There are 21,803,876 observations in this dataset, and 60 variables in total. There are 10 variables which contain sensitive information and have been removed from the data and are therefore not listed in the appendix. As in the LOGIS data, there are a number of variables which are in String format at present, but which contain numbers or numeric codes. These variables can be transformed at the researchers’ discretion. An example of this type of variable is ‘asst_posting_nr’. This is discussed further in the following section.

3.4 Code/description pairs

This section outlines which variables have value/label pairs that can be set as labelled factors. That is, the value label pairs can be combined into one variable which has a specific label for each value of the variable. As mentioned in Section 3.1., there are multiple pairs of variables to which this section applies. Some of the pairs indicated below did not have distinct matching labels for each code and vice versa. This is dealt with by changing the labels in various ways to reflect the underlying information. The codes are never changed except when they are NA and we have the codes of observations with the same labels. All of the various treatments of anomalous/mismatched pairs are dealt with in detail in McClelland et al. (2021). Additionally, the original unattached labels are retained in the dataset if the researcher requires.

Additionally, we have identified a number of variables that do not have corresponding codes but are likely to be needed as a categorical variable type. These are shown, along with the date and numeric variables of the merged dataset in Table 3.

Table 2: Value/label pairs

| Code | Label | Attached |
|------------------------------|---------------------------------|-------------------------------------|
| il_number | il_description | il_number_factor |
| store_number | store_description | store_number_factor |
| municipal_region_code | municipal_region_name | municipal_region_code_factor |
| supplier_type_code | supplier_type | supplier_type_code_factor |
| miin_code | miin_code_description | miin_code_factor |
| icn | icn_description | icn_factor |
| item | item_description | item_factor |
| infrastructure | infrastructure_description | infrastructure_factor |
| objective | objective_description | objective_factor |
| responsibility | responsibility_description | responsibility_factor |
| fund | fund_description | fund_factor |
| project | project_description | project_factor |
| asset | asset_description | asset_factor |
| region | regional_identifier_description | region_factor |
| industry_classification_code | industry_classification_name | industry_classification_code_factor |
| government_type_code | government_type | government_type_code_factor |
| supplier_sub_type_code | supplier_sub_type | supplier_sub_type_code_factor |
| dept_code | department | dept_code_factor |

Source: authors' elaboration.

Table 3: Variables without value/label pairs

| Categorical | Numeric | Date variables |
|-----------------------------|----------------------------|---|
| city_name | spend_amount | actual invoice receipt date |
| municipality_name | spend_per_quotation_amount | invoice date |
| district_name_y | spend_per_contract_amount | invoice_capture_date |
| province_name_y | petty_cash_amount | document_date |
| country_name | pay_hdr_amount | bas_transaction_date |
| validation_response | awaiting_disbursed_amount | bas_disbursement_date |
| government_employee | disbursed_amount | bas_payment_action_date |
| organ_of_state_type | payment_quantity | order_authorisation_date |
| ownership_completed | payment_unit_price | quotation_expiry_date |
| is_listed_on_stock_exchange | adjustment_amount | contract_end_date |
| bee_level | cash_discount | date_authorised |
| women | transport_amount | posting_date |
| certificate_type | handling_amount | source_document_date |
| turnover | order_quoted_price | source_document_received_date |
| disabled | quotation_price | registration_date |
| military_veteran | contract_price | bank created date (hour/minute/second) |
| youth | payment_amount | last validation date (hour/minute/second) |
| rural_or_township | | created date (hour/minute) |
| pppfa_black_owned | | |
| country_of_origin_code | | |
| bank | | |
| payment_status | | |
| order_status | | |
| payment_choice | | |
| province_name_x | | |

Source: authors' elaboration.

3.5 Comments on non-matching observations

The ICN duplicated values appear to be almost completely medically related. Without further analysis as to why these pairs in particular have multiple ICN input codes for each ICN Description, the variables should both be kept and not attached. The MIIN duplicate value is made up of a single error where two MIIN numbers are shown for the MIIN Code Description of 'Emalahleni'. The duplicated 'Store Number' data is due to two prefix descriptions that should be the same. Namely 'LABOUR' and 'Empl. AND LABOUR'. The 'City' pair have duplicates in both the value and label due to multiple NA values in 'City Code'. This can be manually corrected which would only leave 8 cities that each have 2 codes.

3.6 CSD

The central supplier database (CSD) data contains information on the characteristics of the companies that were granted tenders. The information is largely descriptive, and includes the following groups of variables:

1. Geographical variables:
 - a. suburb
 - b. city
 - c. municipality
 - d. province
2. Company characteristics
 - a. industry
 - b. B-BBEE status
 - c. female/youth/disabled/military veteran ownership
 - d. government employee ownership
 - e. South Africa company number
 - f. stock exchange listing
3. Government supplier details:
 - a. master supplier ID
 - b. supplier number
 - c. supplier type
 - d. turnover

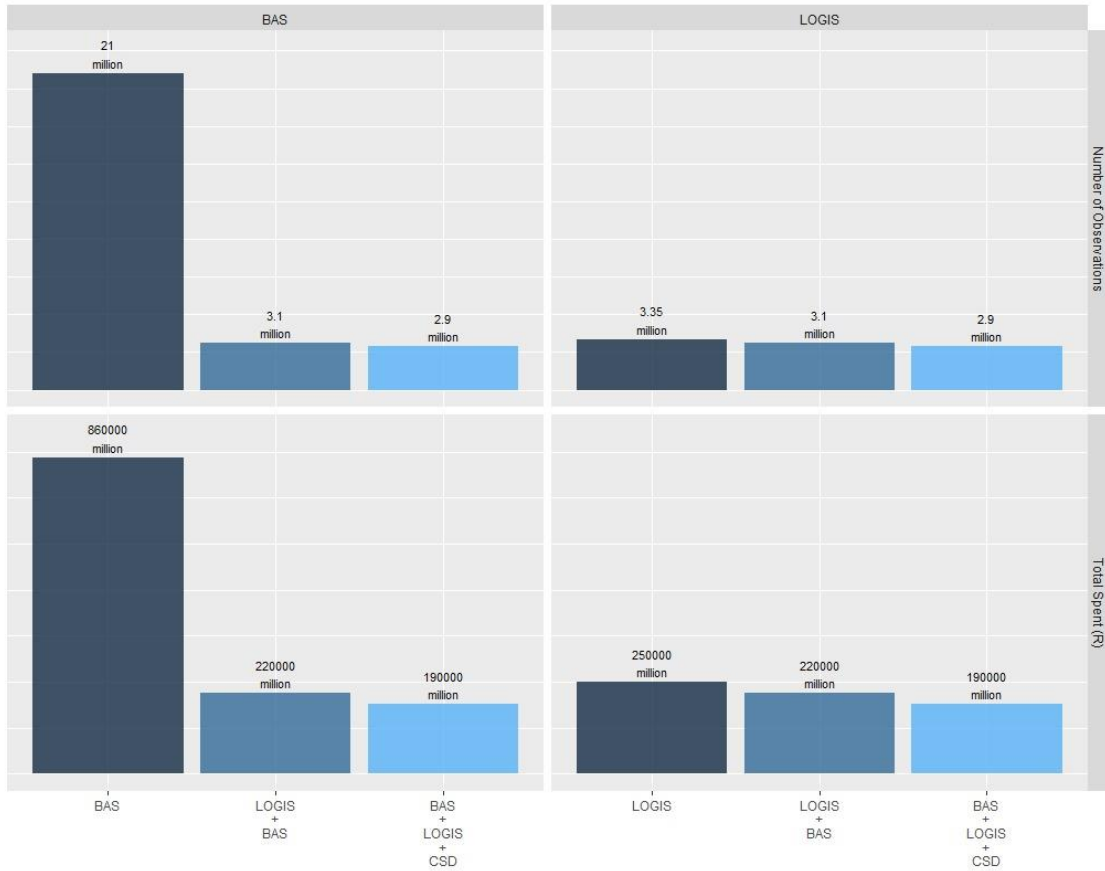
The variable which records government employee involvement in a company that was awarded a tender is of particular interest. According to legislation, tenders should not be awarded to government employees. Even so, the CSD data indicated that there are over 46,000 instances where government employees are connected to the tenders recorded in this data. It should be noted however, that the type of involvement of the government employee is yet to be determined. Finally, it should be noted that the variable descriptions for this dataset are still unclear. For example, we do not know what the 'business code' or 'business status' variables mean.

An important consideration when merging the BAS, LOGIS and CSD data is to be cognisant of the administrative process which establishes the data. The LOGIS data is created by transactions recorded on a ledger, where a payment observation is added to the ledger each time an invoice is submitted and paid. Once a payment observation is completed, it remains in the ledger as a record. This implies that the record will remain the same even in different extractions of the administrative dataset.

The BAS and the CSD dataset are created through a different administrative process. These databases include one observation for each tender or supplier respectively. In the CSD for example, there is one entry in the data for each supplier on record. This record is updated if the supplier updates their status in the CSD, and the record of the supplier's detail will then reflect the changes. All past record of past statuses will be lost. The different administrative processes for the creation of these datasets implies that there needs to be careful consideration when linking the CSD and the LOGIS, as 2017 records in the LOGIS for a specific supplier may not be reconcilable to 2020 records in the CSD for that supplier. This is because the supplier may have updated their record on the CSD after their transaction in 2017.

Finally, Figure 6 shows the summary of the individual and merged LOGIS/BAS/CSD data, this summary is by number of observations and spend amount.

Figure 6: The distribution of number of observations and spend in LOGIS, BAS, and CSD



Source: authors' calculations.

4 Analysis of time trends and descriptive statistics

As a general description of the procurement data, this section outlines summary statistics in the data over time. This section is based on the merged LOGIS/BAS/CSD data, it contains **2.9 million** observations with **111** government entities and **50,815** contractors represented¹² (note that because the statistics presented in Table 4 is based on the merged dataset it does not include all procurement done in the period of interest, e.g. sundry spending is not included). Table 4 provides the broad description of the government entities covered in this merged dataset (this includes provincial and national departments, Table A8 in the appendix provide a more detailed description i.e. including entity names). Over the period covered by the data procurement spent was on average R2.5 million (2016)¹³ per contractor with a maximum of R3.27 billion and a minimum of R17.33.

Table 4: Government entities captured in merged dataset

| Government entity | Number of payments | % |
|-----------------------------------|--------------------|---------------|
| Eastern Cape (EC) | 336,996 | 11.45 |
| Free State (FS) | 234,708 | 7.98 |
| KwaZulu Natal (KZN) | 20,217 | 0.69 |
| Limpopo (LP) | 3,159 | 0.11 |
| Mpumalanga (MP) | 405,308 | 13.77 |
| National (NAT) | 936,871 | 31.83 |
| Northern Cape (NC) | 394,593 | 13.41 |
| Western Cape (WC) | 611,052 | 20.76 |
| Total (number of payments) | 2,942,904 | 100.00 |

Source: authors' calculations based on merged LOGIS/BAS/CSD data.

Each row of the merged dataset represents a unique payment (in the LOGIS data). The total spent amount (based on the merged data) across all suppliers and contracts is 129.6 billion in 2016 Rand.¹⁴ Note that the merged data excludes state-owned enterprises (SOEs), Gauteng and North West province. Figure 7 shows that the distribution of spend amount is relatively consistent in each year. Note that the price has been adjusted to 2016 Rand values using yearly CPI average.¹⁵ However, it does appear that 2020 has a fatter right tail compared to the other years.

Table 5 shows the yearly summary statistics for spend amount. The result is consistent with Figure 7 in that 2020 distribution is more different than other years at the top deciles. This is confirmed by the percentile figures in Table 5 where the 2020 distribution has higher values at the mean and the percentiles shown.

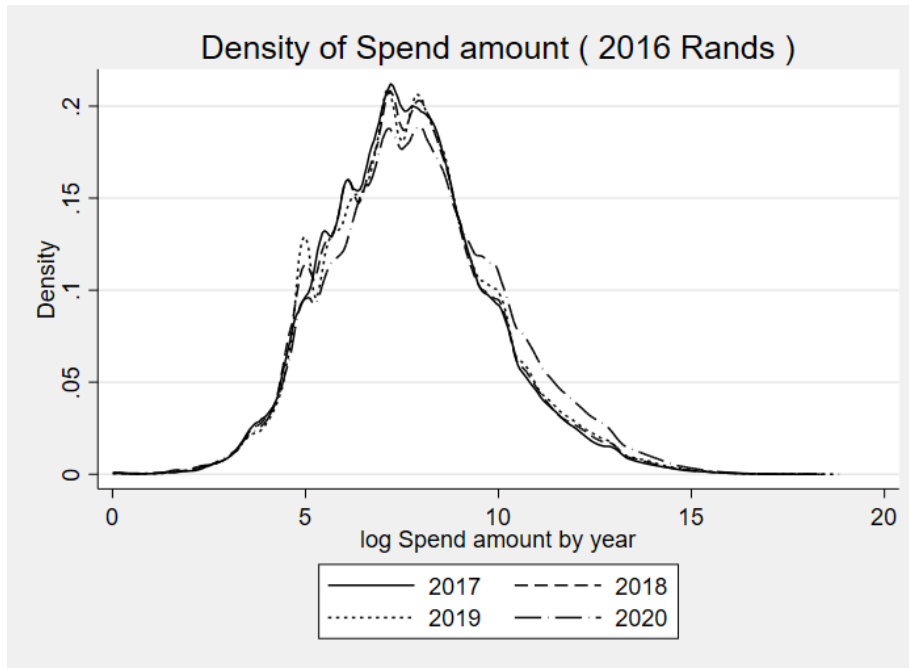
¹² This count is based on the variable `il_description` (from LOGIS data) and the count of contractors is based on the variable `legal_name` from the CSD data.

¹³ Note all Rand amount in this section has been deflated to R2016 rand values.

¹⁴ 24.6 billion in 2017, 34.5 billion in 2018, 35.8 billion in 2019, and 34.7 billion in 2020.

¹⁵ <http://www.statssa.gov.za/publications/P0141/CPIHistory.pdf>

Figure 7: Yearly distribution of spend amount



Source: authors' calculations based on merged LOGIS/BAS/CSD data.

Table 5: Yearly summary for spend amount

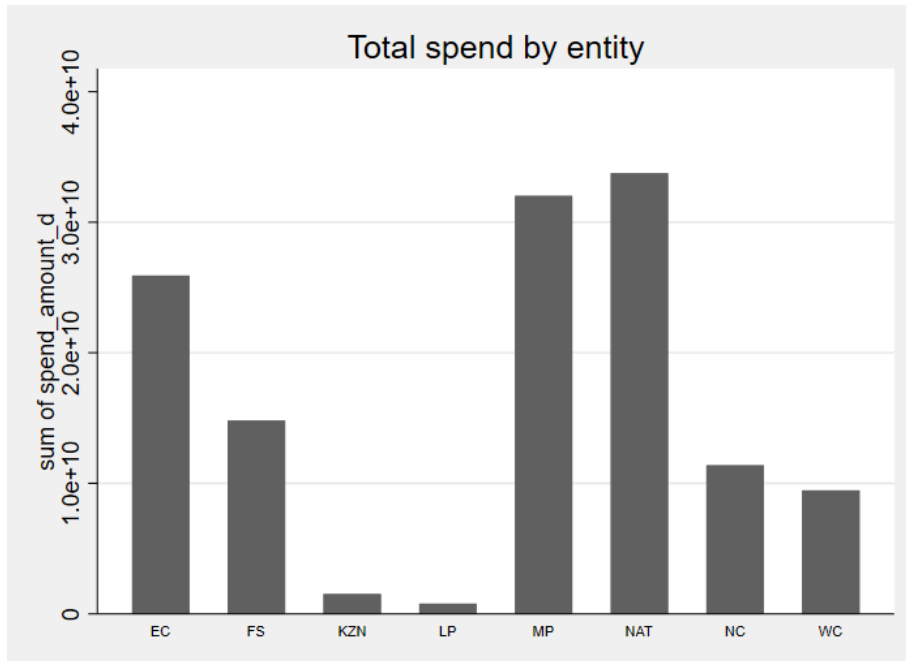
| year | 2017 | 2018 | 2019 | 2020 |
|--------|------------|------------|-------------|-------------|
| N | 649,749 | 852,725 | 839,253 | 601,177 |
| Mean | 37841.39 | 40494.07 | 42648.32 | 57718.03 |
| St.Dev | 456951.60 | 500701.10 | 450177.70 | 575638.60 |
| Min | ≅0.01 | ≅0.01 | ≅0.01 | ≅0.01 |
| Max | 83,900,000 | 90,700,000 | 135,000,000 | 150,000,000 |
| p5 | 92.007 | 90.72 | 98.00 | 93.69 |
| p25 | 492.32 | 475.61 | 520.37 | 605.02 |
| p50 | 1,902.75 | 1,959.62 | 2,096.04 | 2,537.79 |
| p75 | 7,391.69 | 7,657.62 | 8,307.78 | 12,548.58 |
| p95 | 86,990.55 | 97,135.9 | 10,7911.8 | 17,2141.5 |

Note: 2016 Rand.

Source: authors' calculations based on merged LOGIS/BAS/CSD data.

Figure 8 breaks down the spending by entity (entity as shown in Table 3). National departments and Mpumalanga province spent over 30 billion (each) in the period covered by the data while KwaZulu Natal and Limpopo province spent the least amount.

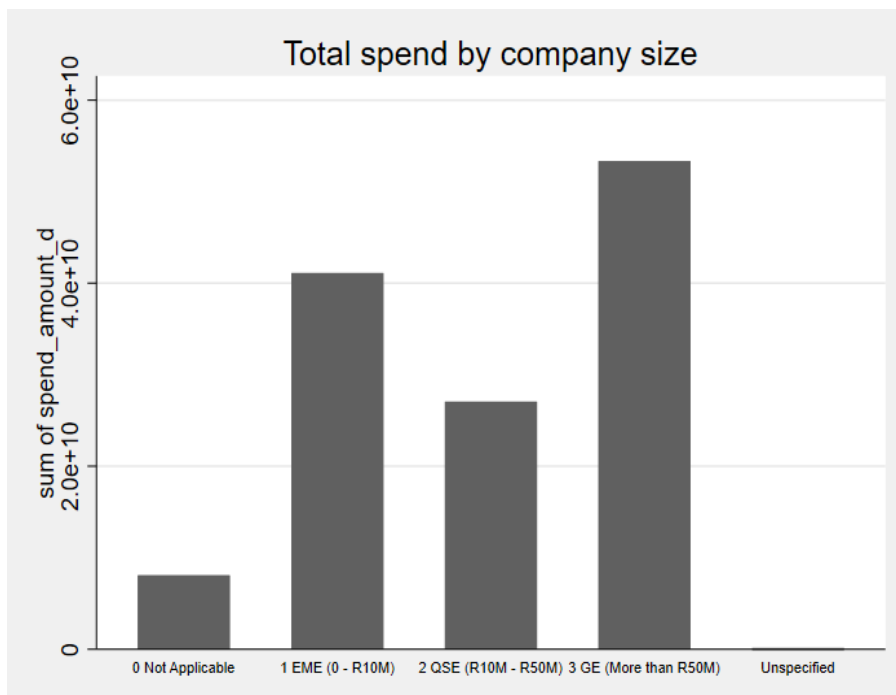
Figure 8: Spend amount by government entity



Note: 2016 Rand.

Source: authors' calculations based on merged LOGIS/BAS/CSD data.

Figure 9: Spend amount by size (measured by turnover of firm)



Note: 2016 Rand.

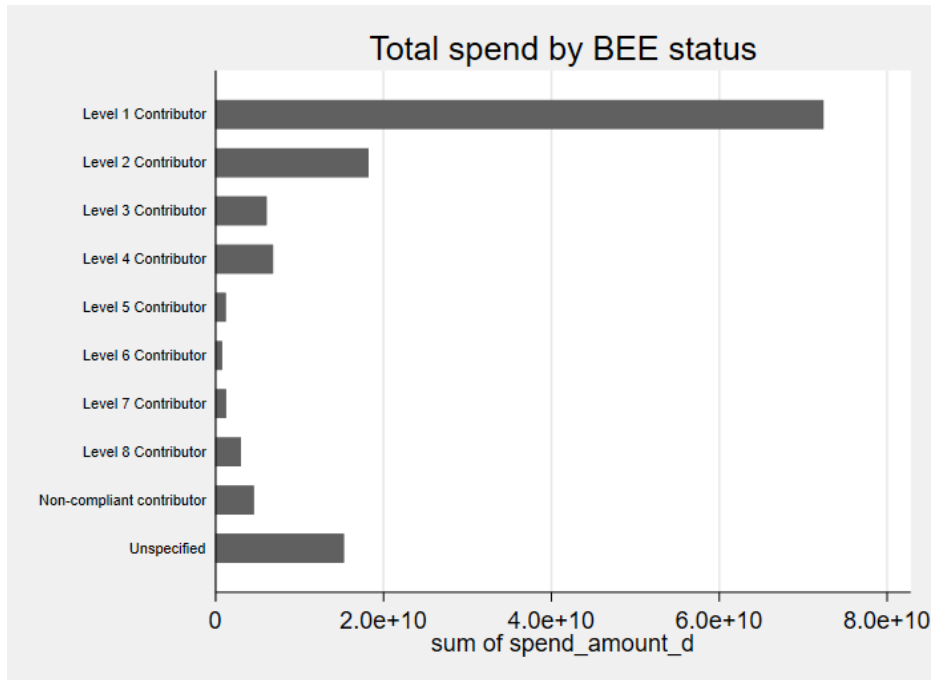
Source: authors' calculations based on merged LOGIS/BAS/CSD data.

Figure 9 displays spend amount by size of contractor firms, there are three distinct categories of firms based on the turnover of firms (firms with turnover over R50 million, between R10–50 million, and under R10 million). There is also a category for Not Applicable and unspecified). Table 7 shows that over the period under consideration the largest firms (those with over R50 million in turnover) accounts for a larger percentage of spend with over R50 billion spend on such

firms. This is followed by the smallest firms (those with turnover under R10 million), they account for about 40 billion of the total spend. Firms with turnover between R10–50 million account for about 30 billion of total spend.

Figure 10 shows the breakdown of spend amount by Black Economic Empowerment (BEE) categories. It is obvious that companies with BEE level 1 account for most of the spend with over R70 billion spend on BEE level 1 companies. The rest of the categories account for a relatively smaller proportion of total spend. Figures 11–15 show the percentage of the total spend by variables that are used to categorize product and services in the dataset. These includes ICN description, item description, miin code description, miin description, and spend type.¹⁶

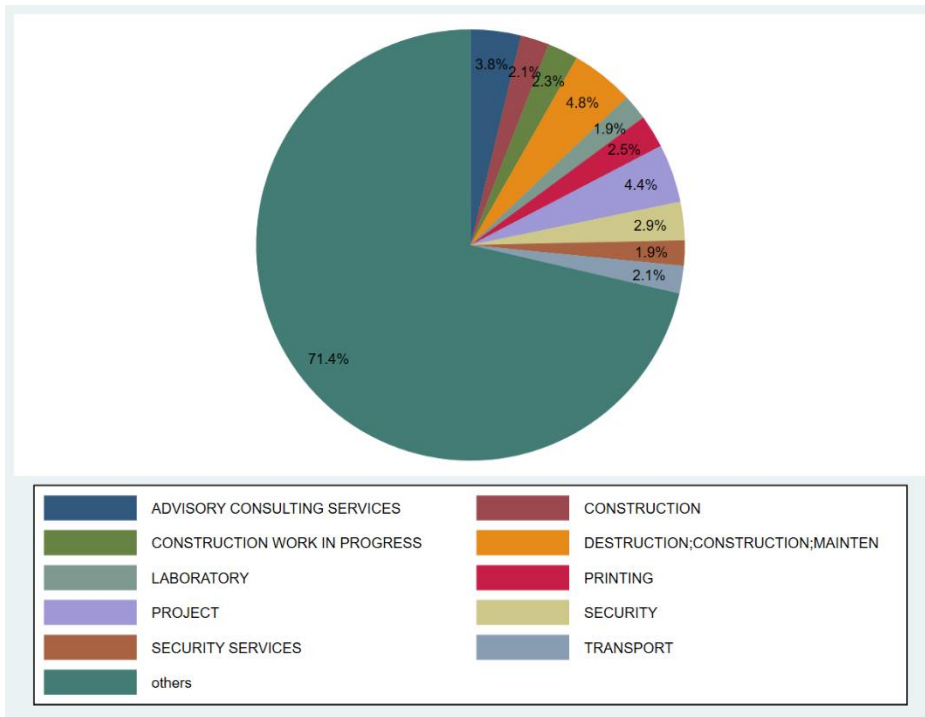
Figure 10: Spend amount by BEE categories



Source: authors' calculations based on merged LOGIS/BAS/CSD data.

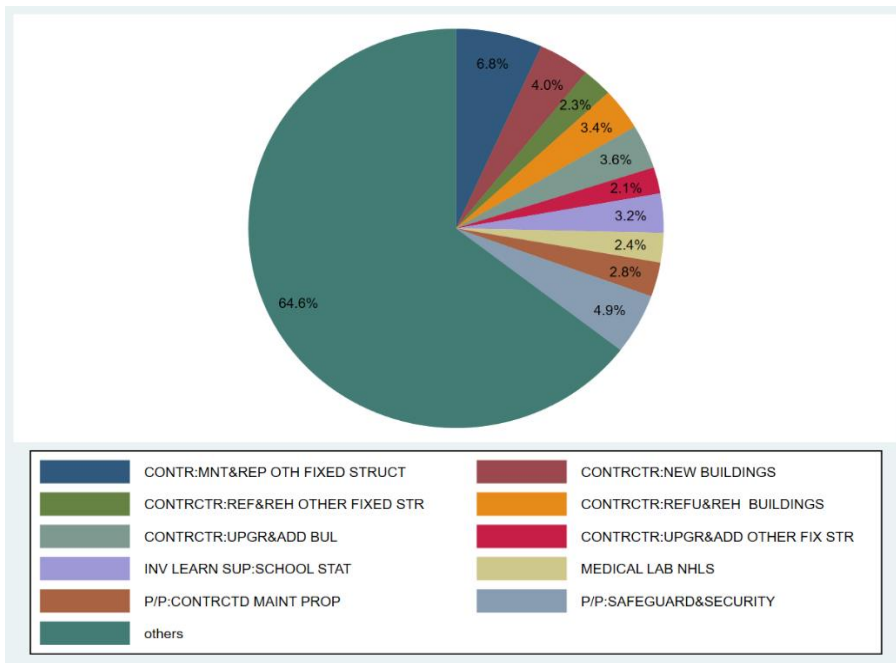
¹⁶ Note that looking at the SCoA variables is another way of doing this but we elect to use the variables listed because they provide a narrower description of product and services compared to the SCoA variables.

Figure 11: Spend amount by ICN description



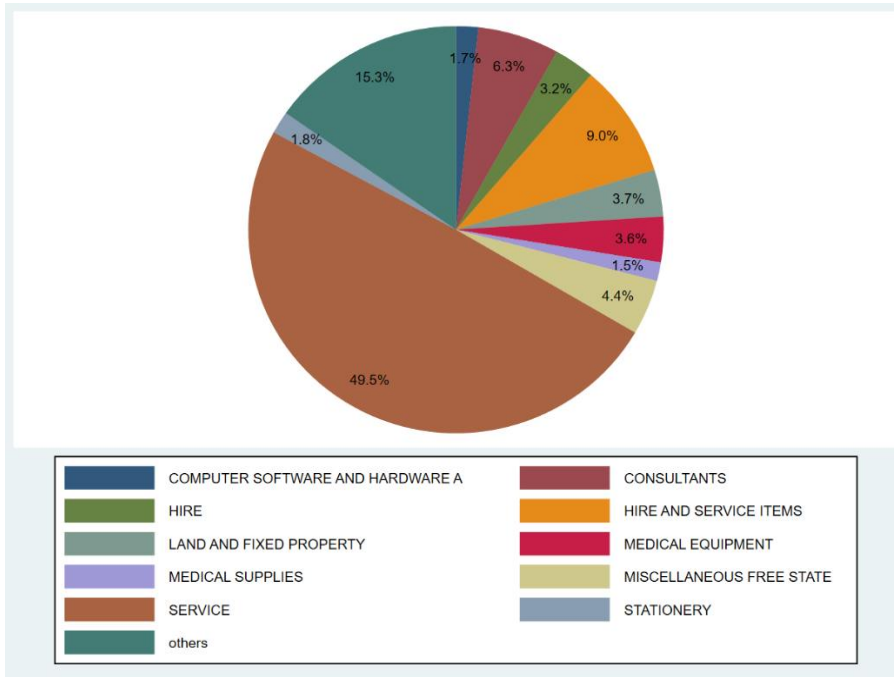
Source: authors' calculations based on merged LOGIS/BAS/CSD data.

Figure 12: Spend amount by item description



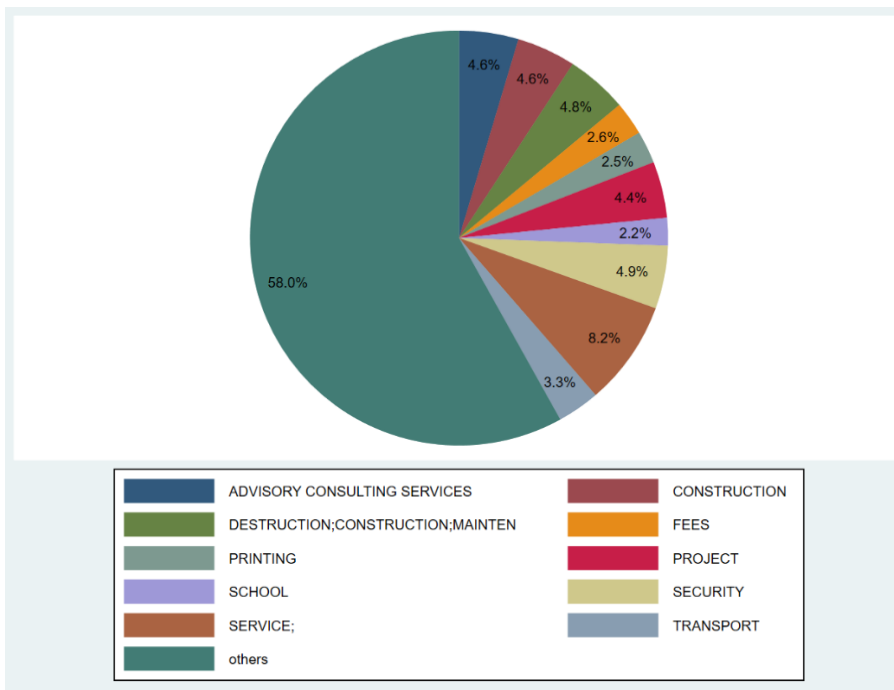
Source: authors' calculations based on merged LOGIS/BAS/CSD data.

Figure 13: Spend amount by miin code description



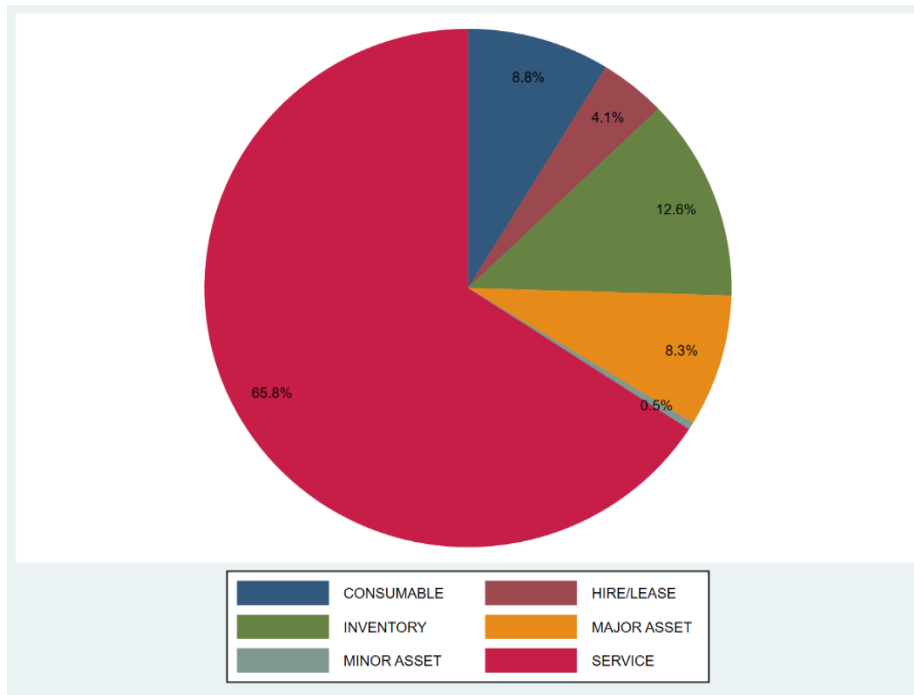
Source: authors' calculations based on merged LOGIS/BAS/CSD data.

Figure 14: Spend amount by miin description



Source: authors' calculations based on merged LOGIS/BAS/CSD data.

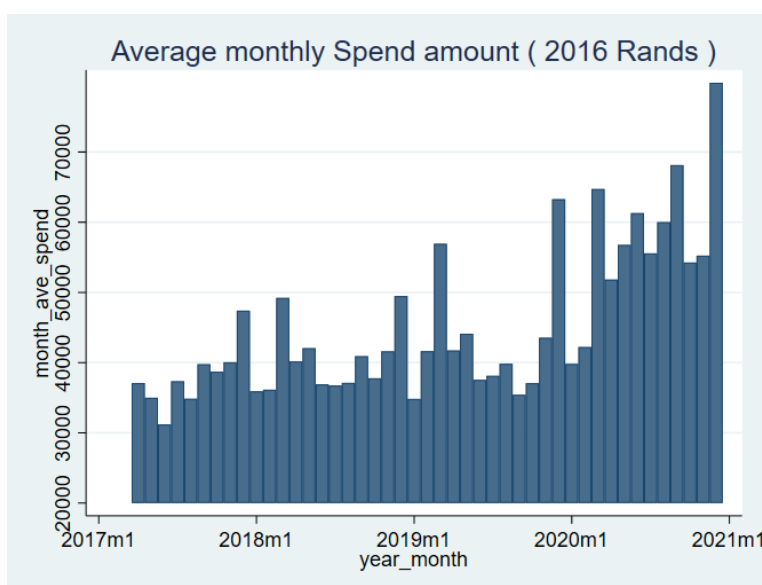
Figure 15: Spend amount by spend type



Source: authors' calculations based on merged LOGIS/BAS/CSD data.

The pie charts present the top 11 different categories, the top 10 categories of the description of product of services as defined by the listed variables and the last category represents other product and services. The graphs show that 'DESTRUCTION:CONSTRUCTION & MAINTEN' at 4.4 per cent of spend represent the largest spend in terms of ICN description. 'CONTRA:MINT & REP OTH FIXED STRUCTURE' at 6.8 per cent represent the largest spend in terms of item description. 'CONSULTANTS' at 49.5 per cent represent the largest spend by miin code description. 'CONSTRUCTION' at 8.2 per cent represent the largest spend using miin description. Lastly, in terms of spend type 'SERVICES' is the largest spend at 65.8 per cent of total spend.

Figure 16: Monthly average for spend amount



Source: authors' calculations based on merged LOGIS/BAS/CSD data.

Figure 16 presents the monthly average spend amount to show the trajectory over time. The pattern that emerges here is that of large expenditure (relative to the other months) in December of every year. It also appears that spending pattern changed significantly in 2020 with relatively larger amounts (relative to other years) being spent.

5 Concluding remarks

Although this document outlines an almost complete merge of the data (where compatible), there are some manual adjustments required to fully merge the data. Specifically, future researchers can add observations to the LOGIS/BAS merge by working through the 'Manual Adjustments.Rds' file and matching the LOGIS to BAS observations by comparing 'payment_amount' from BAS to 'spend_amount' from LOGIS, identify which observations from BAS were summed up in LOGIS and then re-label the 'line_number' variable appropriately to indicate the matches.

The combined dataset offers opportunities for future research that can assist with interventions in terms of procurement strategies in order to derive more value from sourcing goods and services from the private sector. While we have briefly presented a descriptive analysis in this report, a deep-dive into the database can assist with more diagnostic and prescriptive analysis to aid future policy discussions. Some of the ideas for future research include: identifying strategic opportunities for cost-cutting, exploring the role that public procurement policy has played as a tool for transformation, identifying transactions that warrant closer scrutiny etc.

However, it is important to combine other existing government databases to get full value from this database. This includes integrating the current transaction and supplier database with the data from the e-tender portal submissions. In other words, call for tenders need to be matched with tender awards which is currently not the case. Similarly, the Office of the Chief Procurement Officer (OCPO) pricelist needs to be integrated with the database to enable easier tracking of excessive pricing. Lastly, the recommendation is to explore the possibility of using this combined data together with SARS administrative tax data to comprehend supplier market more closely.

References

- Ambe, I.M., J.A. Badenhorst-Weiss (2012). 'Procurement Challenges in the South African Public Sector'. *Journal of Transport and Supply Chain Management*, 6: 242–61. <https://doi.org/10.4102/jtscm.v6i1.63>
- Fourie, D., and C. Malan (2020). 'Public Procurement in the South African Economy: Addressing the Systemic Issues'. *Sustainability*, 12: 8692.
- McClelland, D., A. Oyenubi, D. Page, G. Bridgman, and U. Kollamparambil (2021). *Data Reading, Binding and Joining: LOGIS, BAS and CSD*. Pretoria: National Treasury, Republic of South Africa.
- National Treasury (2010). *Basic Accounting Handbook for Government Departments*. Pretoria: National Treasury, Republic of South Africa. Available at: https://oag.treasury.gov.za/Publications/14.%20Handbooks/Basic%20Accounting%20Handbook/For%20National%20and%20Provincial%20Departments/_Overview%20-%20Basic%20Accounting%20handbook%20for%20Government%20Departments.pdf (accessed 13 April 2021).
- National Treasury (2016). *Accounting Manual for Departments: The Standard Chart of Accounts and Systems*. Pretoria: National Treasury, Republic of South Africa. Available at: <https://oag.treasury.gov.za/Publications/01.%20Annual%20Financial%20Statements/03.%20For%20Prov.%20And%20Nat.%20Departments/For%20Fin%20years%20ending%202014%20to%202019/01%20Archives/Accounting%20Manual%20for%20Departments/01%20The%20Standard%20Chart%20of%20Accounts%20and%20Systems%20updated%20November%202016.pdf> (accessed 13 April 2021).
- OCPO (2020). 'FAQ - All Items'. Pretoria: Office of the Chief Procurement Officer, National Treasury, Republic of South Africa. [WWW Document]. Available at: http://ocpo.treasury.gov.za/Buyers_Area/Lists/FAQ/AllItems.aspx (accessed 13 April 2021).

Appendix

All of the tables in the Appendix are the authors' elaboration. If the table is from a specific dataset and it is not clear from the headings, it is clarified below the table.

Table A1: Variable that identifies the government entity

| LOGIS | | BAS | |
|--------------|----------------------------------|------------|--------------------------|
| 1 | ilnumber | | |
| 2 | ll_description | | |
| 3 | Store_number | | |
| 4 | store_description | | |
| 5 | logis_supplier_number | | |
| 6 | province_name (speculative) | | |
| 7 | province_number | | |
| 8 | municipal_region_name | | |
| 9 | municipal_region_code | | |
| 10 | district_name | | |
| 11 | district_code | | |
| 12 | city_code | | |
| 13 | cost_center_number | | |
| 14 | cost_center_name | | |
| 15 | cost_center_description | | |
| | | 1 | dept_code |
| | | 2 | department |
| | | 3 | entity_nr (speculative) |
| | | 4 | beneficiary(speculative) |
| 16 | regional_indentifier | 5 | regn_posting_nr |
| 17 | regional_indentifier_description | 6 | regn_posting_desc |

Table A2: Variables that identify the company providing the service

| LOGIS | | BAS | |
|--------------|-----------------------------|------------|--------------------|
| 18 | logis_supplier_number | | |
| 19 | csd_supplier_number | | |
| 20 | csd_legal_name | | |
| 21 | csd_trading_name | | |
| 22 | logis_supplier_name | | |
| 23 | logis_supplier_class | | |
| 24 | supplier_sub_classification | | |
| 25 | supplier_city | | |
| | | 7 | entity_number_type |
| | | 8 | entity_type_nr |
| | | 9 | entity_type |
| | | 10 | entity_title |
| | | 11 | entity_initials |
| | | 12 | entity_first_name |
| | | 13 | entity_last_name |

Table A3: Variable that contains the transaction details

| LOGIS | BAS |
|-------|----------------------------------|
| 26 | spend_type |
| 27 | spend_amount |
| 28 | spend_per_quotation_amount |
| 29 | spend_per_contract_amount |
| 30 | petty_cash_amount |
| 31 | pay_hdr_amount |
| 32 | awaiting_disbursed_amount |
| 33 | disbursed_amount |
| 34 | actual_invoice_receipt_date |
| 35 | invoice_date |
| 36 | invoice_capture_date |
| 37 | unit_of_issue |
| 38 | unit_of_issue_description |
| 39 | document_number |
| 40 | document_type |
| 41 | document_date |
| 42 | document_line_number |
| 43 | payment_quantity |
| 44 | payment_unit_price |
| 45 | adjustment_amount |
| 46 | cash_discount |
| 47 | transport_amount |
| 48 | handling_amount |
| 49 | invoice_number |
| 50 | pay_type |
| 51 | pay_method |
| 52 | invoice_reason_code |
| 53 | payment_choice |
| 54 | bas_payment_number |
| 55 | bas_transaction_date |
| 56 | bas_disbursement_number |
| 57 | bas_disbursement_date |
| 58 | bas_payment_action_date |
| 59 | bas_payment_status |
| 60 | order_number |
| 61 | order_authorisation_date |
| 62 | order_status |
| 63 | order_quoted_price |
| 64 | quotation_doc_number |
| 65 | quotation_price |
| 66 | quotation_expiry_date |
| | 14 payment_amount |
| | 15 payment_nr |
| | 16 disbursement_nr |
| | 17 order_nr |
| | 18 bank_line_nr |
| | 19 trans_type |
| | 20 trans_nr |
| | 21 payment_status |
| | 22 credit_nr |
| | 23 date_authorised |
| | 24 posting_date |
| | 25 posting_month |
| | 26 source_doc_nr |
| | 27 source_doc_code |
| | 28 source_document_date |
| | 29 source_document_received_date |
| | 30 payment_type |
| | 31 bank |
| | 32 bank_branch_name |
| | 33 bank_branch_nr |
| | 34 bank_acc_type |
| | 35 bank_acc_nr |
| | 36 bank_line_nr1 |

Table A4: Variables that contain the contract details

| | LOGIS | BAS |
|----|----------------------------|------------|
| 67 | government_contract_number | |
| 68 | contract_end_date | |
| 69 | contract_type | |
| 71 | contract_price | |

Table A.5: Variables that describe the product (i.e., SCoA variables)

| | LOGIS | BAS |
|----|---|----------------------|
| 71 | item | 37 item_lvl_3_nr |
| 72 | item_description | 38 item_lvl_3_desc |
| 73 | infrastructure | 39 infr_posting_nr |
| 74 | infrastructure_description | 40 infr_posting_desc |
| 75 | objective | 41 objt_posting_nr |
| 76 | objective_description | 42 objt_posting_desc |
| 77 | fund | 43 fund_posting_nr |
| 78 | fund_description | 44 fund_posting_desc |
| 79 | project | 45 proj_posting_nr |
| 80 | project_description | 46 proj_posting_desc |
| 81 | asset | 47 asst_posting_nr |
| 82 | asset_description | 48 asst_posting_desc |
| 83 | responsibility | 49 resp_posting_nr |
| 84 | responsibility_description | 50 resp_posting_desc |
| | | 51 item_posting_nr |
| | | 52 item_posting_desc |
| 85 | miin_code (Non SCOA product desc) | |
| 86 | miin_code_description (Non SCOA product desc) | |

Table A6: LOGIS variable names and summaries

| Name | Type | Missing | Unique values |
|-----------------------------|------------|---------|---------------|
| IL_Number | String | 0 | 117 |
| IL_Description | String | 5950 | 115 |
| Store_Number | String | 15 | 760 |
| Store_Description | String | 15 | 758 |
| LOGIS_Supplier_Number | String | 15 | 70246 |
| CSD_Supplier_Number | String | 35895 | 56395 |
| CSD_Legal_Name | String | 577638 | 55673 |
| CSD_Trading_Name | String | 1470143 | 31053 |
| LOGIS_Supplier_Name | String | 15 | 65384 |
| LOGIS_Supplier_Class | String | 662888 | 8 |
| Supplier_Sub_classification | String | 36 | 53 |
| Province_Name | String | 564934 | 9 |
| Province_Number | String | 564934 | 9 |
| Municipal_Region_Name | String | 564934 | 233 |
| Municipal_Region_Code | String | 564934 | 234 |
| District_Name | String | 564934 | 52 |
| Supplier_City | String | 15 | 3813 |
| City_Code | String | 564934 | 3079 |
| MIIN_Code | String | 24 | 104 |
| MIIN_Code_Description | String | 24 | 104 |
| MIIN_Name | String | 24 | 2637 |
| MIIN_Description | String | 24 | 7879 |
| Spend_Type | String | 6386 | 6 |
| Cost_Center_Number | String | 322932 | 5509 |
| Cost_Center_Name | String | 381028 | 14697 |
| Cost_Center_Description | String | 322932 | 12693 |
| Spend_Amount | Double | 15 | 828005 |
| Spend_per_Quotation_Amount | Double | 15 | 21100 |
| Spend_per_Contract_Amount | Double | 15 | 822407 |
| Petty_Cash_Amount | Double | 15 | 945 |
| Pay_HDR_Amount | Double | 15 | 1 |
| Awaiting_Disbursed_Amount | Double | 15 | 19689 |
| Disbursed_Amount | Double | 15 | 822742 |
| Actual_Invoice_Receipt_Date | Daily Date | 2467473 | 704 |
| Invoice_Date | Daily Date | 3212099 | 598 |
| Invoice_Capture_Date | Daily Date | 3212099 | 140 |
| ICN | String | 24 | 174548 |
| ICN_Description | String | 15 | 90506 |
| Unit_Of_Issue | String | 24 | 152 |
| Unit_Of_Issue_Description | String | 24 | 149 |
| Document_Number | String | 15 | 232384 |
| Document_Type | String | 15 | 2 |
| Document_Date | Daily Date | 15 | 1116 |
| Document_Line_Number | Double | 15 | 80 |

| | | | |
|----------------------------------|------------|---------|---------|
| Payment_Quantity | Double | 15 | 15132 |
| Payment_Unit_Price | Double | 15 | 766656 |
| Adjustment_Amount | Double | 15 | 415 |
| Cash_Discount | Double | 15 | 7000 |
| Transport_Amount | Double | 15 | 1 |
| Handling_Amount | Double | 15 | 1 |
| Invoice_Number | String | 1699 | 1500644 |
| Pay_Type | String | 1427 | 3 |
| Pay_Method | String | 1427 | 4 |
| Invoice_Reason_Code | String | 2160198 | 7 |
| Payment_Choice | String | 596533 | 2 |
| BAS_Payment_Number | String | 2098 | 471013 |
| BAS_Transaction_Date | Daily Date | 2098 | 871 |
| BAS_Disbursement_Number | String | 32359 | 201491 |
| BAS_Disbursement_Date | Daily Date | 3298 | 914 |
| BAS_Payment_Action_Date | Daily Date | 3298 | 929 |
| BAS_Payment_Status | String | 1427 | 6 |
| Order_Number | String | 1427 | 692192 |
| Order_Authorisation_Date | Daily Date | 1349511 | 1773 |
| Order_Status | String | 1439 | 3 |
| Order_Quoted_Price | Double | 15 | 432638 |
| Quotation_Price | Double | 15 | 15160 |
| Quotation_Expiry_Date | Daily Date | 3312031 | 567 |
| Government_Contract_Number | String | 44582 | 68770 |
| Contract_End_Date | Daily Date | 44633 | 2834 |
| Contract_Type | String | 44614 | 2 |
| Contract_Price | Double | 15 | 106147 |
| ITEM | Double | 15 | 1265 |
| ITEM_Description | String | 10 | 873 |
| INFRASTRUCTURE | Double | 153 | 15 |
| INFRASTRUCTURE_Description | String | 10211 | 58 |
| OBJECTIVE | Double | 15 | 4105 |
| OBJECTIVE_Description | String | 10211 | 3541 |
| RESPONSIBILITY | Double | 15 | 13206 |
| RESPONSIBILITY_Description | String | 12658 | 10211 |
| FUND | Double | 15 | 711 |
| FUND_Description | String | 10211 | 278 |
| PROJECT | Double | 15 | 8202 |
| PROJECT_Description | String | 7886 | 10211 |
| ASSET | Double | 15 | 2914 |
| ASSET_Description | String | 332 | 10211 |
| REGIONAL_INDENTIFIER | Double | 15 | 1369 |
| REGIONAL_INDENTIFIER_Description | String | 10211 | 605 |
| Segment8 | Double | 15 | 1 |

Source: LOGIS data v1.

Table A7: BAS variable names and summaries

| Name | Type | Numeric | Missing | Unique values |
|-------------------------------|--------|---------|----------|---------------|
| dept_code | String | 0 | 0 | 170 |
| department | String | 0 | 0 | 170 |
| payment_nr | String | 1 | 0 | 1221234 |
| entity_nr | String | 0 | 0 | 67270 |
| beneficiary | String | 0 | 0 | 67264 |
| bank_line_nr | String | 1 | 0 | 16 |
| entity_number_type | String | 0 | 7609 | 8 |
| entity_type_nr | String | 1 | 7627 | 308171 |
| trans_type | String | 0 | 0 | 2 |
| trans_nr | String | 1 | 0 | 3200567 |
| payment_status | String | 0 | 0 | 5 |
| credit_nr | String | 1 | 0 | 1124103 |
| order_nr | String | 1 | 701333 | 2683362 |
| date_authorised | String | 0 | 0 | 959 |
| posting_date | String | 0 | 0 | 1222 |
| posting_month | String | 0 | 0 | 47 |
| disbursement_nr | String | 1 | 0 | 354717 |
| reference_nr | String | 1 | 15497879 | 2209128 |
| source_doc_nr | String | 1 | 12 | 7718823 |
| source_doc_code | String | 0 | 0 | 3 |
| source_document_date | String | 0 | 0 | 3421 |
| source_document_received_date | String | 0 | 32136 | 3844 |
| capturer | String | 0 | 0 | 7799 |
| authoriser | String | 0 | 565 | 6064 |
| payment_type | String | 0 | 0 | 4 |
| payment_amount | Double | 1 | 0 | 2231432 |
| entity_type | String | 0 | 0 | 11 |
| item_lvl_3_nr | String | 1 | 0 | 561 |
| item_lvl_3_desc | String | 0 | 0 | 6 |
| item_posting_nr | String | 1 | 0 | 25951 |
| item_posting_desc | String | 0 | 0 | 799 |
| infr_posting_nr | String | 1 | 0 | 2428 |
| infr_posting_desc | String | 0 | 0 | 43 |
| objt_posting_nr | String | 1 | 0 | 6656 |
| objt_posting_desc | String | 0 | 0 | 5623 |
| resp_posting_nr | String | 1 | 0 | 27439 |
| resp_posting_desc | String | 0 | 0 | 26438 |
| fund_posting_nr | String | 1 | 0 | 1126 |
| fund_posting_desc | String | 0 | 0 | 468 |
| proj_posting_nr | String | 1 | 0 | 25057 |
| proj_posting_desc | String | 0 | 0 | 23867 |
| asst_posting_nr | String | 1 | 0 | 5154 |
| asst_posting_desc | String | 0 | 0 | 391 |
| regn_posting_nr | String | 1 | 0 | 2277 |

| | | | | |
|-------------------|--------|---|---|---------|
| regn_posting_desc | String | 0 | 0 | 1108 |
| date2 | Float | 1 | | |
| tr_year | Float | 1 | | |
| tr_month | Float | 1 | | |
| deflator | Float | 1 | | |
| payment_amount_d | Float | 1 | 0 | 3325733 |

Source: BAS data v1.

Table A8: Description of government entities

| | il_description | Freq. | Percent |
|----|---|---------|---------|
| 1 | AGRIC, LAND REF & RURAL DEV (DALRR) | 40,458 | 1.39 |
| 2 | DEPT OF SCIENCE AND INNOVATION | 5,057 | 0.17 |
| 3 | EC PUBLIC WORKS | 11,816 | 0.41 |
| 4 | EC: EDUCATION | 18,084 | 0.62 |
| 5 | EC: HEALTH | 213,880 | 7.37 |
| 6 | EC: HUMAN SETTLEMENTS | 5,120 | 0.18 |
| 7 | EC: LOC GOV & TRAD AFFAIRS | 870 | 0.03 |
| 8 | EC: OFFICE OF THE PREMIER | 3,645 | 0.13 |
| 9 | EC: PROV PLANNING & TREASURY | 7,232 | 0.25 |
| 10 | EC: RURAL DEV & AGRARIAN REFORM | 28,853 | 0.99 |
| 11 | EC: SAFETY & LIAISON | 2,556 | 0.09 |
| 12 | EC: SPORT, REC, ARTS, & CUL | 1,415 | 0.05 |
| 13 | EC: TRANSPORT | 29,111 | 1 |
| 14 | ECP ECON/AFFAIRS ENV.DEDEDEAT HQ | 2,469 | 0.09 |
| 15 | EMPLOYMENT AND LABOUR | 59,631 | 2.06 |
| 16 | ENVIRONMENT, FORESTRY AND FISHERY | 21,100 | 0.73 |
| 17 | FS: AGRICULTURE | 4,911 | 0.17 |
| 18 | FS: COOPERATIVE GOV&TRAD AFFAIRS | 8,185 | 0.28 |
| 19 | FS: ECONO DEV, TOURSM&ENVIRO AFF | 6,085 | 0.21 |
| 20 | FS: EDUCATION | 32,910 | 1.13 |
| 21 | FS: FLEET MANAGEMENT | 723 | 0.02 |
| 22 | FS: HEALTH | 98,889 | 3.41 |
| 23 | FS: HUMAN SETTLEMENTS | 6,225 | 0.21 |
| 24 | FS: MEDPAS TRADING ACCOUNT | 1,162 | 0.04 |
| 25 | FS: POLICE, ROADS & TRANSPORT | 11,309 | 0.39 |
| 26 | FS: PROVINCIAL TREASURY | 6,216 | 0.21 |
| 27 | FS: PUBLIC WORKS | 7,061 | 0.24 |
| 28 | FS: SOCIAL DEVELOPMENT | 21,338 | 0.74 |
| 29 | FS: SPORT, ARTS, CULT, & RECREATION | 14,028 | 0.48 |
| 30 | FS: THE PREMIER | 6,886 | 0.24 |
| 31 | KZN: AGRIC, ENV AFF & RURAL DEV | 18,876 | 0.65 |
| 32 | LP SPORTS, ARTS AND CULTURE | 337 | 0.01 |
| 33 | LP: CO-OP GOV, HUM SETTLEM & TRAD AFF.. | 205 | 0.01 |
| 34 | LP: EDUCATION | 272 | 0.01 |
| 35 | LP: HEALTH | 1,031 | 0.04 |
| 36 | LP: LEDET | 224 | 0.01 |
| 37 | LP: OFFICE OF THE PREMIER | 638 | 0.02 |
| 38 | LP: PROVINCIAL TREASURY | 238 | 0.01 |
| 39 | LP: SAFETY, SECURITY & LI | 189 | 0.01 |
| 40 | MP: AGRIC, RURAL DEV & LAND ADMIN | 40,418 | 1.39 |
| 41 | MP: CO-OP GOV & TRAD AFFAIRS | 12,915 | 0.45 |
| 42 | MP: CULT, SPORT & RECREAT | 20,537 | 0.71 |
| 43 | MP: ECON DEV, ENVIRONMNT&TOURISM | 11,425 | 0.39 |
| 44 | MP: EDUCATION | 42,246 | 1.46 |
| 45 | MP: FINANCE | 11,053 | 0.38 |
| 46 | MP: HEALTH | 169,405 | 5.84 |

| | | | |
|----|---|---------|-------|
| 47 | MP: HUMAN SETTLEMENT | 10,593 | 0.37 |
| 48 | MP: OFFICE OF THE PREMIER | 15,555 | 0.54 |
| 49 | MP: PUBLIC WRKS, ROADS&TRANSPORT | 37,017 | 1.28 |
| 50 | MP: SAFETY, SECURITY & LIAISON | 13,041 | 0.45 |
| 51 | MP: SOCIAL DEVELOPMENT | 22,649 | 0.78 |
| 52 | NAT SMALL BUSINESS DEVELOPMENT | 2,024 | 0.07 |
| 53 | NAT: COMMUNICATIONS | 2,162 | 0.07 |
| 54 | NAT: AGRICULT,FORESTRY&FISHERIES | 34,682 | 1.2 |
| 55 | NAT: BASIC EDUCATION | 10,260 | 0.35 |
| 56 | NAT: CENTER FOR PUBLIC SERVICE INNOVA.. | 16 | 0 |
| 57 | NAT: COOP GOV & TRAD AFFAIRS | 3,062 | 0.11 |
| 58 | NAT: CORRECTIONAL SERVICES | 326,472 | 11.25 |
| 59 | NAT: DCDT | 2,885 | 0.1 |
| 60 | NAT: GOV COMM & INFORM SYSTEM | 15,181 | 0.52 |
| 61 | NAT: HEALTH | 30,382 | 1.05 |
| 62 | NAT: HIGER EDUCATION&TRAINING | 21,764 | 0.75 |
| 63 | NAT: HOME AFFAIRS | 152,640 | 5.26 |
| 64 | NAT: HOUSING | 6,097 | 0.21 |
| 65 | NAT: INDEPENDENT POLICE INV DIR | 17,504 | 0.6 |
| 66 | NAT: INTERNATIONAL REL & COOP | 35,816 | 1.23 |
| 67 | NAT: MINERALS RESOURCES | 6,227 | 0.21 |
| 68 | NAT: PALAMA | 2,522 | 0.09 |
| 69 | NAT: PALAMA - TRADING ACCOUNT | 2,214 | 0.08 |
| 70 | NAT: PERFORMANCE MONITOR & EVAL | 5,199 | 0.18 |
| 71 | NAT: PROSECUTING AUTHORITY | 3,794 | 0.13 |
| 72 | NAT: PUBLIC ENTERPRISES | 4,817 | 0.17 |
| 73 | NAT: PUBLIC SERV & ADMIN | 2,139 | 0.07 |
| 74 | NAT: PUBLIC SERVICES COMMISSION | 457 | 0.02 |
| 75 | NAT: PUBLIC WORKS | 3,496 | 0.12 |
| 76 | NAT: SOCIAL DEVELOPMENT | 1,600 | 0.06 |
| 77 | NAT: STATISTICS S.A. | 9,710 | 0.33 |
| 78 | NAT: THE PRESIDENCY | 1,973 | 0.07 |
| 79 | NAT: TOURISM | 6,585 | 0.23 |
| 80 | NAT: TRADE & INDUSTRY | 5,628 | 0.19 |
| 81 | NAT: TRADITIONAL AFFAIRS | 1,186 | 0.04 |
| 82 | NAT: TRANSPORT | 3,785 | 0.13 |
| 83 | NAT: WATER AFFAIRS | 70,681 | 2.44 |
| 84 | NC: AGRIC,LAND REFORM&RURAL DEV | 17,666 | 0.61 |
| 85 | NC: ECONOMIC DEV & TOURISM | 12,380 | 0.43 |
| 86 | NC: EDUCATION | 25,433 | 0.88 |
| 87 | NC: ENVIRON&NATURE CONSERVATION | 6,785 | 0.23 |
| 88 | NC: HEALTH | 124,302 | 4.28 |
| 89 | NC: OFFICE OF THE PREMIER | 19,932 | 0.69 |
| 90 | NC: PROVINCIAL TREASURY | 22,046 | 0.76 |
| 91 | NC: ROADS AND PUBLIC WORKS | 22,869 | 0.79 |
| 92 | NC: SOCIAL DEVELOPMENT | 91,610 | 3.16 |
| 93 | NC: SPORT, ARTS & CULTURE | 17,551 | 0.6 |
| 94 | NC: TRANSPORT, SAFETY & LIAISON | 23,628 | 0.81 |
| 95 | NC:COOP GOV, HUMN STLMNT&TRAD AF | 13,655 | 0.47 |

| | | | |
|-----|---------------------------------|-----------|-------|
| 96 | SPORT & RECREATION SA | 2,373 | 0.08 |
| 97 | SPORTS, ARTS AND CULTURE | 3,277 | 0.11 |
| 98 | WC: AGRICULTURE | 1,548 | 0.05 |
| 99 | WC: COMMUNITY SAFETY | 2,813 | 0.1 |
| 100 | WC: CULT AFFAIRS & SPORT | 906 | 0.03 |
| 101 | WC: ECONOMIC DEVELOPM & TOURISM | 302 | 0.01 |
| 102 | WC: EDUCATION | 215,026 | 7.41 |
| 103 | WC: ENV AFF & DEV PLAN | 346 | 0.01 |
| 104 | WC: HEALTH | 335,901 | 11.58 |
| 105 | WC: HUMAN SETTLEMENTS | 1,522 | 0.05 |
| 106 | WC: LOCAL GOVERNMENT | 1,879 | 0.06 |
| 107 | WC: PROVINCIAL PARLIAMENT | 157 | 0.01 |
| 108 | WC: PROVINCIAL TREASURY | 5,324 | 0.18 |
| 109 | WC: SOCIAL DEVELOPMENT | 19,898 | 0.69 |
| 110 | WC: THE PREMIER | 3,062 | 0.11 |
| 111 | WC: TRANSPORT & PUB WORKS | 9,887 | 0.34 |
| | Total | 2,901,127 | 100 |

Source: LOGIS.

The matrix below provides extra detail on the column headings of the download:

| Column | Description | Format | Length |
|------------------------|--|---------------|--------|
| RECORD NUM | Record count | Numeric | 13 |
| ILNO | BAS ILNO that is used as Department code. | Alpha Numeric | 3 |
| ILNO DESCRIPTION | ILNO description from SAGC Code Type 00193. | Alpha Numeric | 48 |
| STORE NO | Store No from Payment header. | Alpha Numeric | 10 |
| STORE DESCRIPTION | Description from SAGC Code Type 00023. | Alpha Numeric | 50 |
| SUPPLIER NO | Supplier no from the payment header or from the petty cash header. | Alpha Numeric | 10 |
| CSD SUPPLIER NO | A CSD Supplier Number is a Supplier Number issued to a supplier once the online CSD registration process has been completed. | Alpha Numeric | 11 |
| SUPPLIER NAME | Supplier short name as listed on supplier master. | Alpha Numeric | 40 |
| SUPPLIER SMME TYPE | SMME Indicator on supplier master. Valid values: S = SMME (Small, Medium and Micro-sized Enterprises). P = HDI (Historically Disadvantaged Individuals). B = BBEE (Broad Based Black Economic Empowerment). N = None. | Alpha Numeric | 4 |
| SUPPLIER BUSINESS TYPE | Business Type as listed on supplier master. CC Corporation External Government Institution Incorporated Individual Ltd Pty Ltd Non-profit Organisation Partnership Primary Cooperative Secondary Cooperative External Company Trust | Alpha Numeric | 30 |
| SUPPLIER CITY | The city in which the business is situated. | Alpha Numeric | 40 |
| CSD-TRADING-NAME | Trading name on Central Supplier Database | Alpha Numeric | 50 |
| CSD-LEGAL-NAME | Legal name on Central Supplier Database | Alpha Numeric | 200 |
| BUSINESS-REG-NO | Business registration number on Central Supplier Database | Alpha Numeric | 11 |
| TCC CREDENTIALS | Tax certificate Clearance credentials from supplier credentials file. | Alpha numeric | 3 |
| TCC NO | Tax certificate clearance number from supplier credentials file. | Alpha numeric | 22 |
| APPROVED DATE | Tax certificate Clearance Approved date from supplier credentials file. | Alpha numeric | 8 |
| EXPIRY DATE | Tax certificate Clearance Expiry date from supplier credentials file. | Alpha numeric | 8 |
| ID-NO | Tax certificate Clearance Identity number from supplier credentials file. | Alpha numeric | 13 |
| PASSPORT-NO | Tax certificate Clearance Passport number. | Alpha numeric | 30 |
| COMPANY REG NO | Tax certificate Clearance Company registration number from supplier credentials file. | Alpha numeric | 14 |
| INCOME TAX REF | Tax certificate Clearance income tax reference number from supplier credentials file. | Alpha numeric | 10 |
| VAT REG NO | Tax certificate Clearance Tax vat diesel registration number from supplier credentials file. | Alpha numeric | 20 |
| PAYE REG NO | Tax certificate Clearance PAYE registration number from supplier credentials file. | Alpha numeric | 10 |
| SDL REG NO | Tax certificate Clearance SDL registration number. | Alpha numeric | 10 |

| | | | |
|---------------------------|--|---------------|-----|
| UIF NO | Tax certificate Clearance UIF no from supplier credentials file. | Alpha numeric | 10 |
| MIIN CODE | MIIN Name As Specified On ICIA file. | Alpha Numeric | 5 |
| MIIN CODE DESCRIPTION | MIIN Name As Specified On ICIA file. | Alpha Numeric | 60 |
| MIIN NAME | MIIN Name As Specified On ICIA file. | Alpha Numeric | 5 |
| MIIN NAME DESCRIPTION | MIIN Name As Specified On ICIA file. Description from SAGC Code Type 00169. | Alpha Numeric | 60 |
| ITEM TYPE | Type of item on ICIA. Major asset = accountability type 'A' with quoted price higher than threshold set on SAGC Code Type 00206. Minor asset = accountability type 'A' with quoted price lower than threshold set on SAGC Code Type 00206. Lease = accountability type 'E' and ICN with item type 'H' on item master file. Service = accountability type 'E' and ICN with item type 'S' on item master file. Inventory = accountability type 'E' and ICN with item type not an 'H' or an 'S' on item master file. | Alpha Numeric | 12 |
| ICN | Item Control Number from payment detail file. | Alpha Numeric | 14 |
| ICN DESCRIPTION | Item Control Number Description from item master. | Alpha Numeric | 150 |
| UNIT OF ISSUE | This field indicates the unit in which the item will be issued. The unit of issue is set up on selection LSLG (Item Record Maintenance) and defaults to all relevant selections for the particular transaction. It also prints on relevant reports. | Alpha Numeric | 2 |
| UNIT OF ISSUE DESCRIPTION | This field indicates the description of the used Unit of Issue. The description is derived from SAGC Code Type 00039. | Alpha Numeric | 60 |
| COST CENTRE | Cost Centre (Chief user) number on the PROV-ADVICE linked to the order detail line. | Alpha Numeric | 5 |
| COST CENTRE NAME | Cost Centre name on CHIEF-USER file. | Alpha Numeric | 20 |
| COST CENTER DESCRIPTION | Description as per selection IFCH (Cost Centres) | Alphanumeric | 20 |
| SPEND AMOUNT | Calculated per record. Payment Quantity X Payment Unit Price + Adjustment - Cash Discount + Transport Amt + Handling Amt. | Numeric | 17 |
| SPEND PER QUOTE AMT | Spend amount where the contract number from order file is found on the QUOTATIONS file. This amount will be blank when items are purchased on contract. | Numeric | 17 |
| SPEND PER CONTRACT AMT | Spend amount where the contract number from order file not found on the QUOTATIONS file, but on the CONTRACT-DETAIL file. This amount will be blank if items are purchased on quotations. | Numeric | 17 |
| PCASH AMT | Petty Cash Spend. | Numeric | 10 |
| PAY HDR AMT | Payment header transport & handling amount. | Numeric | 21 |
| TYPE | Identify if the payment header type. Valid values: TRNSP : When the payment header amount is for Transport. HANDL : When the payment header amount is for Handling. | Alpha Numeric | 5 |
| AWAITING DISBURSED AMOUNT | Spend amount if BAS disbursement number has a value. This value will be blank for Petty Cash transactions. | Numeric | 17 |
| DISBURSED AMOUNT | Spend amount if BAS disbursement number is filled. This value will be blank for Petty Cash transactions. | Numeric | 17 |
| QUOTE DOC NO | Contract number on order detail. | Alpha Numeric | 11 |
| LINE NO | This field indicates the Line number of a specific transaction. | Alpha Numeric | 3 |

| | | | |
|-----------------------|--|---------------|------|
| QUOTATION PRICE | Price of the quotation on the QUOTATION file. | Numeric | 14.2 |
| QUOTATION EXPIRY DATE | Expiry date of the quotation on the QUOTATION file. | Alpha Numeric | 8 |
| CONTRACT NO | Contract number on order detail. | Alpha Numeric | 11 |
| GOV CONTRACT NO | Government contract number on order detail. | Alpha Numeric | 11 |
| CONTRACT END DATE | Contract end date on CONTRACT-HEADER. | Alpha Numeric | 8 |
| CONTRACT TYPE | Contract type on CONTRACT-HEADER. 1 = Central. 2 = Regional. 3 = Provincial. 4 = Non-contract. | Alpha Numeric | 12 |
| CONTRACT PRICE | Contract price on CONTRACT-DETAIL. | Numeric | 14.2 |
| PR-ADV NO | Procurement Advice no. | Alpha Numeric | 9 |
| ORDER NO | Order number from payment header. | Alpha Numeric | 9 |
| ORDER AUTH DATE | Date order was authorised from order header. | Numeric | 8 |
| ORDER STATUS | Status from order header. A = Authorised. D = Closed. P = Paid. | Alpha Numeric | 10 |
| ORDER QUOTED PRICE | Quoted price from order detail. | Numeric | 14.2 |
| BAS-SEGMENT-0 | Allocation code from ALLOCATION file as set on SAGC Code Type 00193. | Alpha Numeric | 15 |
| BAS-SEGMENT-1 | Allocation code from ALLOCATION file as set on SAGC Code Type 00193. | Alpha Numeric | 15 |
| BAS-SEGMENT-2 | Allocation code from ALLOCATION file as set on SAGC Code Type 00193. | Alpha Numeric | 15 |
| BAS-SEGMENT-3 | Allocation code from ALLOCATION file as set on SAGC Code Type 00193. | Alpha Numeric | 15 |
| BAS-SEGMENT-4 | Allocation code from ALLOCATION file as set on SAGC Code Type 00193. | Alpha Numeric | 15 |
| BAS-SEGMENT-5 | Allocation code from ALLOCATION file as set on SAGC Code Type 00193. | Alpha Numeric | 15 |
| BAS-SEGMENT-6 | Allocation code from ALLOCATION file as set on SAGC Code Type 00193. | Alpha Numeric | 15 |
| BAS-SEGMENT-7 | Allocation code from ALLOCATION file as set on SAGC Code Type 00193. | Alpha Numeric | 15 |
| BAS-SEGMENT-8 | Allocation code from ALLOCATION file as set on SAGC Code Type 00193. | Alpha Numeric | 15 |
| DOCUMENT NO | Payment number from payment header or voucher no from petty-cash header. | Alpha Numeric | 9 |
| DOC TYPE | Identify the document type. | Alpha Numeric | 7 |
| DOC DATE | Auth Date on PAYMENT HEADER or Verify date on PETTY CASH. | Numeric | 8 |
| DOC LINE NO | Line number from payment detail or petty cash detail. | Numeric | 3 |
| PAYMENT QUANTITY | PAYMENT-QTY on PAYMENT-DETAIL. AUTH-QUANTITY on PC-DETAIL | Numeric | 8 |
| PAYMENT UNIT PRICE | PAYMENT-UNIT-PRICE on PAYMENT-DETAIL and PC-RECEIPT-UNIT-PRICE on PC-DETAIL. | Numeric | 14.6 |
| ADJUSTMENT AMT | DETAIL-ADJUSTMENT-AMOUNT on PAYMENT-DETAIL file. | Numeric | 14.6 |
| DISCOUNT AMT | DETAIL-CASH-DISCOUNT on PAYMENT-DETAIL file. | Numeric | 14.6 |
| TRANSPORT AMT | DETAIL-TRANSPORT-AMOUNT on PAYMENT-DETAIL. | Numeric | 14.6 |
| HANDLING AMT | DETAIL-HANDLING-AMOUNT on PAYMENT-DETAIL. | Numeric | 14.6 |
| PAY TYPE | Type of payment from payment header. A = Advance. | Alpha Numeric | 7 |

| | | | |
|------------------------------|--|---------------|----|
| | P = Partial. F = Final. Blank on petty cash records. Repeated on payment detail lines. | | |
| PAY METHOD | Method of Payment from payment header. N = Normal. B = BDPI. P = Prelim. L = Linked. Blank on petty cash records. Repeated on payment detail lines. | Alpha Numeric | 6 |
| PAYMENT CHOICE | Price used for calculation of payment detail amount. I = Invoice Price. Q = Quoted Price. Blank on petty cash records. Blank on payment header records. | Alpha Numeric | 13 |
| INVOICE NO | Invoice number from payment header. | Alpha Numeric | 15 |
| INVOICE REASON CODE | Description from SAGC table 166 for reason code (PAYMENT-REASON-CODE) from payment detail. | Alpha Numeric | 25 |
| ACTUAL INVOICE RECEIVED DATE | This date is derived from the Date/Time stamp on the physical document when the invoice was captured on selection FIIN (Invoice Capture and Maintenance). | | 8 |
| BAS PAYMENT NO | Bas payment no from BAS Payment file. | Alpha Numeric | 9 |
| BAS PAYMENT TRANSACTION DATE | Bas payment transaction date from BAS Payment file. | Alpha Numeric | 8 |
| BAS DISBURSEMENT NO | Disbursement number from BAS Payment file retrieved with the LOGIS payment no. | Alpha Numeric | 9 |
| BAS DISBURSEMENT DATE | Disbursement date from BAS Payment file retrieved with the LOGIS payment no. | Alpha Numeric | 8 |
| BAS PAYMENT ACTION DATE | Payment action date from BAS Payment file retrieved with the LOGIS payment no. | Alpha Numeric | 8 |
| BAS PAYMENT STATUS | Status from BAS Payment file retrieved with the LOGIS payment no. Valid values: Awaiting Disbursement. Disbursed. Cancelled. DB-Reissue: EFT. DB Reissue: CT. DB Reissue: MCT. DB Reissue: SC. DB Reissue: MC. | Alpha Numeric | 21 |
| BAS Dept No | BAS Department Number | Numeric | 3 |
| BAS Processed | Previous amounts already processed by BAS. | Alpha numeric | 15 |

Source: LOGIS.